

The Texas Commission on Environmental Quality (TCEQ, agency, or commission) adopts amended §§9.11 - 9.13 and 9.15 - 9.17.

Sections 9.11 - 9.13, 9.16, and 9.17 are adopted *without changes* to the proposed text as published in the July 8, 2016, issue of the *Texas Register* (41 TexReg 4947) and, therefore, will not be republished. Section 9.15 is adopted *with change* to the proposed text and, therefore, will be republished.

### **Background and Summary of the Factual Basis for the Adopted Rules**

House Bill (HB) 3337, 84th Texas Legislature, 2015, requires the commission to adopt rules requiring that before an agency administrator or employee may be reimbursed for tuition expenses, the executive director must authorize the tuition reimbursement payment (Texas Government Code, §656.048). HB 3337, which became effective September 1, 2015, was intended to provide the appropriate executive-level oversight for authorizing payments for potentially costly reimbursements. Along with revisions to agency policy, Chapter 9, Subchapter B, Employee Training and Education, will also need to be updated to reflect the changes of HB 3337.

In addition to updating §9.15, Reimbursement, revisions are adopted to other areas of Chapter 9, to improve clarity and reflect current TCEQ training practices.

### **Section by Section Discussion**

The commission adopts amended §9.11, Definitions, in order to reduce repetition in the existing rule. Additionally, the commission adopts amending the title of §9.11 from "Definition" to "Definition of Training."

The commission adopts amended §9.12, Scope, in order to reduce repetition in the existing rule. Additionally, the commission adopts amending the title of §9.12 from "Scope" to "Training Components."

The commission adopts amended §9.13, Eligibility, to remove outdated program language and to clarify the functions of the Training Unit to mirror updates to agency policy (OPP 16.01, Training and Development).

The commission adopts amended §9.15, Reimbursement, to implement HB 3337, which requires the commission to adopt rules requiring that before an agency administrator or employee may be reimbursed for tuition expenses, the executive director must authorize the tuition reimbursement payment (Texas Government Code, §656.048). Additionally, the commission adopts amended §9.15 to remove outdated program language and to clarify the functions of the Training Unit to mirror updates to agency policy (OPP 16.01, Training and Development).

The commission adopts amended §9.16, Training Records, to remove outdated

program language and to clarify the functions of the Training Unit to mirror updates to agency policy (OPP 16.01, Training and Development).

The commission adopts amended §9.17, At-Will Employment Status, to clarify that participation in the agency's training and education programs does not affect an employee's at-will status.

### **Final Regulatory Impact Determination**

The commission reviewed the adopted rulemaking in light of the regulatory analysis requirements of Texas Government Code, §2001.0225, and determined that the adopted rulemaking is not subject to Texas Government Code, §2001.0225 because it does not meet the definition of a "major environmental rule" as defined in the statute. Furthermore, it does not meet any of the four applicability requirements listed in Texas Government Code, §2001.0225(a).

A "major environmental rule" means a rule, the specific intent of which is to protect the environment or reduce risks to human health from environmental exposure and that may adversely affect in a material way the economy, productivity, competition, jobs, the environment, or the public health and safety of the state or a sector of the state. Because the specific intent of the adopted rulemaking is procedural in nature and revises procedures concerning how training reimbursements are approved, the rulemaking does not meet the definition of a "major environmental rule."

The commission invited public comment regarding the Draft Regulatory Impact Analysis Determination during the public comment period. No comments were received during the public comment period.

### **Takings Impact Assessment**

The commission evaluated this adopted rulemaking action and performed a preliminary analysis of whether the adopted rulemaking is subject to Texas Government Code, Chapter 2007. The primary purpose of the adopted rulemaking is to revise TCEQ rules regarding the approval process for reimbursing trainings and to reflect current changes to how TCEQ conducts training. Promulgation and enforcement of the rules will not burden private real property. Further, the adopted rulemaking does not affect private property in a manner which restricts or limits an owner's right to the property that would otherwise exist in the absence of governmental action. Consequently, the adopted rulemaking action does not meet the definition of a takings under Texas Government Code, §2007.002(5).

### **Consistency with the Coastal Management Program**

The commission reviewed the adopted rules and found that they are neither identified in Coastal Coordination Act Implementation Rules, 31 TAC §505.11(b)(2) or (4), nor will they affect any action/authorization identified in Coastal Coordination Act Implementation Rules, 31 TAC §505.11(a)(6). Therefore, the adopted rules are not

subject to the Texas Coastal Management Program (CMP).

The commission invited public comment regarding the consistency with the CMP during the public comment period. No comments were received on the CMP.

### **Public Comment**

The commission offered a public hearing on August 2, 2016. The comment period closed on August 8, 2016. The commission did not receive any comments on this rulemaking.

## **SUBCHAPTER B: EMPLOYEE TRAINING AND EDUCATION**

### **§§9.11 - 9.13 , 9.15 - 9.17**

#### **Statutory Authority**

The amendments are adopted under the authority of the Texas Government Code, §656.048, concerning Rules Relating to Training and Education, which provides the commission authority to adopt rules requiring that before an administrator or employee of the agency may be reimbursed under Texas Government Code, §656.047(b), the executive head of the agency must authorize the tuition reimbursement payment; and Texas Government Code, §2001.004, concerning Requirement to Adopt Rules of Practice and Index Rules, Orders, and Decisions, which requires state agencies to adopt procedural rules.

Additionally, the amendments are adopted under the Texas Water Code (TWC), §5.103, concerning Rules, which authorizes the commission to adopt rules necessary to carry out its powers and duties under the TWC; and TWC, §5.105, concerning General Policy, which authorizes the commission by rule to establish and approve all general policy of the commission.

The adopted amendments implement House Bill 3337, Texas Government Code, §656.041 *et seq.* (State Employee's Training Act), and TWC, §5.103, Rules.

#### **§9.11. Definition of Training.**

"Training" means instruction, teaching, or other education received by an employee that is designed to enhance the ability of the employee to perform the employee's job. Training can include job-oriented training that is provided within the agency by staff, other state entities, federal organizations, or private vendors. It can also include workshops, seminars, institutes, training sessions, college courses, and other programs or activities offered outside the agency.

#### **§9.12. Training Components.**

Employee training and education consists of employee training opportunities and the education assistance program.

(1) Employees are offered training opportunities through in-house training and education as well as out-of-agency staff development opportunities.

(A) In-house training is job-oriented training that is provided within the agency by staff, other state entities, federal organizations, or private vendors. In-house training can include core courses identified by the executive director, technical courses, computer training (from basic to advanced courses), staff development courses, and management development courses.

(B) Out-of-agency staff development is offered outside the agency either within or outside the state and includes workshops, seminars, institutes, training sessions, and other programs or activities.



(2) The education assistance program provides external learning opportunities to enhance job-related knowledge and skills. It includes courses provided by an accredited university, college, or other institution of higher learning delivered through a variety of different media, such as instructor-led courses, online courses, and courses not credited towards a degree.

**§9.13. Eligibility.**

(a) Employee training opportunities. Employees are eligible to participate in the agency's training opportunities to increase their job-related knowledge and skills, without regard to race, color, religion, sex, sexual orientation, age, national origin, disability, or veteran status.

(b) Education assistance program. Employees may participate in the agency's education assistance program without regard to the employee's race, color, religion, sex, sexual orientation, age, national origin, disability, or veteran status. To qualify for reimbursement, employees must meet the following eligibility requirements as set forth in the agency's policies:

(1) full-time employment requirement;

(2) tenure requirement;

(3) performance requirements; and

(4) conduct requirements.

#### **§9.15. Reimbursement.**

(a) Employee training opportunities.

(1) Funding for employee training is provided by the Human Resources and Staff Services Division or the employee's division.

(2) The employee's division also funds travel-related expenses for training participation.

(b) Education assistance program. Upon the recommendation of the employee's division director and with approval of the executive director, the employee's respective division funds may be used to reimburse the employee for specific tuition-related expenses . To qualify for reimbursement, the employee must successfully complete the requested course at an accredited institution of higher education, and the course must be:

(1) directly related to improving specific knowledge and skills pertinent

to essential job functions of the current or prospective position;

(2) needed for a special job assignment; or

(3) required for a career ladder promotion.

#### **§9.16. Training Records.**

(a) The Human Resources and Staff Services Division maintains training records for all agency employees using an electronic learning management system.

(b) Employees can choose to place a copy of their training records in their personnel file.

#### **§9.17. At-Will Employment Status.**

Approval to participate in the agency's training and education programs does not in any way affect an employee's at-will status. Participation in these programs does

not constitute a guarantee or indication of future employment in a current or prospective position.